



# SULTAN CITY COUNCIL

## Agenda Bill No. 23-34

**AMENDED**

<b>SUBJECT</b>	Public hearing on the 2024-2029 Transportation Improvement Plan (TIP)
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DATE	DEPT	CONTACT	PRESENTER	ITEM
6/8/2023	Public Works	Nate Morgan	Nate Morgan	*SEE NOTES

**Discussion:**

**CM 6/8/2022**

**Presentation at 6/8/2022 Council Meeting**

**Public Hearing Rescheduled to 6/22/2023 Council Meeting**

**Attachments:**

**A. Resolution 23-05 Approving the 2024-2029 Transportation Improvement Plan**

**B. 2024-2029 Transportation Improvement Plan**

**C. RCW 35.77.010**

<p><b>REQUESTED ACTION:</b> Hold a Public Hearing regarding the changes to the 2024-2029 Transportation Improvement Plan. <u>Please keep the hearing open until the next meeting.</u></p>
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**State and Regional Transportation Planning:**

State law (RCW 35.77.010) mandates all local jurisdictions annually adopt and submit to the state a six-year program of the local Transportation Improvement Plan (TIP).

The six-year local TIP serves as a work plan for the development of local transportation systems and represents an important planning component under the State’s Growth Management Act.

The Washington State Department of Transportation (WSDOT) and the Puget Sound Regional Council (PSRC) use local TIPs as a tool for coordinating the transportation programs of local jurisdictions within the regional agencies.

The PSRC also monitors local TIPs for projects of regional significance (to be modeled for air quality conformity) and projects supported by federal funds. These projects are incorporated into the regional TIP, which is then forwarded for inclusion in the state TIP.

**Local Transportation Planning:**

In 2020, the city completed an update to the Transportation Element of the comprehensive plan. Transportation capital projects are a subset of the 2020 update. Transportation capital projects are generated out of the 20-year list of projects included in the Transportation Element. The funded projects included in the six-year TIP are included in the six-year Capital Improvement Plan adopted by the City Council during the budget process.

The importance of the City of Sultan TIP is that in most cases, projects must be included on the Local TIP to be eligible for state and federal grant programs. The proposed local TIP includes several projects that would compete well against state and federal grant program criteria.

### **Sultan Six-Year TIP:**

Staff has updated the City of Sultan 2024-2029 Local TIP. The TIP carries forward 7 of the projects from the 2023-2028 TIP:

- T-39 Pavement Maintenance Program
- T-51 3<sup>rd</sup> Street Reconstruction
- T-72 Old Owen Road Reconstruction
- NM-3 Sidewalk Improvements City Wide/ ~~sultan Basin Road Gap Improvements~~ ADA Barrier Removal
- T-36 138<sup>th</sup> Street extension
- T-34E US 2 Intersection Improvements Main Street – Install Roundabout
- T-35 Cascade View Drive Reconstruction
- T-34A US 2 – Intersection Improvements at Old Owen Road
- NM-5 US 2 Route Corridor Trail Phase 1

The TIP also includes 2 new projects:

- T-34B US2 – 5th Street/Mann Road Intersection improvements/downtown district improvements.
- T-34F Sultan Basin Road intersection improvements and replace bridge at Wagley.

After a workshop in May on the 6 year capital plans, the council directed staff to remove the east-west connectors as they want to focus our efforts on fixing US 2. We are **REMOVING** the following 4 projects from the 6 Year TIP:

- T-57 New East-West Collector #1 Trout Farm Road/307th Ave NE to 124th Street SE
- T-73 New East-West Collector #2 311th Ave SE to 130th Street SE/Sultan Basin Road
- T-75 New East-West Collector #3 8th Street to 135th St SE/Bryant Road
- T- 74 New East-West Collector #4 Fir Ave to Sultan Basin Road/148th Street SE

The 2024-2029 TIP focuses on adding capacity to intersections on US2 and the addition of new roads to help with circulation as well as preservation projects and pedestrian improvements. With the increased amount of growth the city is seeing, it is imperative we plan and begin funding capacity improvements.

The city's TIP is predominantly grant driven. Transportation impact fees can only be used for projects that add capacity and cannot be used for preservation, maintenance, or reconstruction. Even with the influx of new homes and traffic impact fees, the capacity projects are very costly and will still need some grant funding to complete all the needed improvements.

**Expenditures:**

NM-3 (Sidewalk Improvements City Wide/ ~~Sultan Basin Road Gap Improvements~~ ADA Barrier Removal) has been carried forward and the name modified to call out ADA barriers removal as we will be required to budget money to remove these barriers moving forward.

T-39 (Pavement Maintenance Program) has been carried forward and the amount increased to a \$20,000 expenditure from a \$12,500 expenditure in 2023. This increase is due to material cost increasing. These funds are to account for repairs on a yet-to-be determined city street.

T-34E (US2 Intersection Improvements Main Street – Install Roundabout) has been carried forward from 2023 to 2024. The city initiated a 30% design contract in 2021 because this intersection will begin to drop below the adopted level of service standards during the next few years. In 2022 the city was successful in receiving a grant through the Puget Sound Regional Council Rural Town Center and Corridors grant program to complete the design and right of Way (ROW) acquisition for this project, those funds are programed into the TIP.

T-34A (US 2 – Intersection Improvements at Old Owen Road to Enhance Safety and Capacity) has been added. This intersection will begin to drop below the adopted level of service standards during the next few years. Discovering this through concurrency reviews, staff took action to start looking at grants and applying for funding to design and acquire the necessary right away at this intersection. In 2022, WSDOT contacted the city and let us know they have begun designing improvements to that intersection. The city will leave this on the TIP to show we support WSDOT continuing with those improvements, but the city will not be putting any funds out for this project.

NM-5 (US 2 Route Corridor Trail Phase 1) this project has been carried forward because the city has been awarded grant funding in 2025 and 2026. In 2022, the city applied for CMAQ grants through Puget Sound Regional Council and has been awarded the funds applied for.

T-34B (US2 – 5th Street/Mann Rd Intersection Improvements/Downtown District Improvements) This project has been added to the list because the city has applied for a RAISE grant to continue the outreach so we can finalize what to design from the Sultan River Bridge to the new Main Street roundabout, complete the design of this segment as well as complete the environmental requirements. Staff should hear back in late July or early August on whether we are receiving the grant or not.

T-34F (Sultan Basin Road Intersection Improvements and Replace Bridge at Wagley) this project has been added to the list so we can continue to apply for grants to start the design and construction of this intersection and bridge project. The two (2) projects have been combined because they really go hand in hand to make the needed improvements at the Sultan Basin Road intersection you will need to replace the bridge. Staff will continue to try to find grants in coming years for this project.

T-51 (3rd Street Reconstruction from Cedar Avenue to High Avenue) has been carried forward to 2024 through 2029. Staff will be seeking grant funding.

T-35 (Cascade View Drive Reconstruction) has been added in 2027 and 2028 and staff will seek grant funding.

T-72 (Old Owen Road Reconstruction from US2 to the Northern City Limits) has been carried over. Staff plans to seek grant funding for this project through the Community Development Block Grant program.

T-36 (138th Street extension) has been carried over. This is an anticipated project to help with circulation as developments come; staff will seek grant funding.

**DISCUSSION:**

The 2024-2029 TIP is based on the 2011 Comprehensive Plan updated in 2020. The transportation element proposes a series of transportation improvements, both in facilities and in policy, to help Sultan address current and expected issues while maintaining an effective and acceptable transportation system.

The 2024-2029 TIP is compliant because it is based on a compliant transportation element that meets the standards of RCW 36.70A.070(6).

The 2024-2029 TIP provides a multi-year financing plan based on the needs identified in the comprehensive plan, the appropriate parts of which serve as the basis for the six-year TIP required by RCW 35.77.010.

**FISCAL IMPACT:**

The fiscal impact comes from including the TIP in the six-year Capital Improvement Plan. The six-year CIP is the list of facilities (including transportation projects) the city intends to build over the next six years to meet concurrency with a financing plan to pay for the projects.

CITY OF SULTAN  
WASHINGTON  
RESOLUTION NO. 23-05

**A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF  
SULTAN, WASHINGTON, APPROVING THE 2024-2029  
TRANSPORTATION IMPROVEMENT PLAN.**

WHEREAS, RCW 35.77.010 mandates that all local jurisdictions annually adopt and submit to the state a six-year program of transportation improvements known as the Local TIP; and

WHEREAS, the six-year local Transportation Improvement Plan (TIP) serves as a work plan for the development of local transportation systems and, as such, represents an important planning component under the State's Growth Management Act; and

WHEREAS, in 2020, the City revised the Transportation Element of its 2011 update to the Comprehensive Plan and the transportation capital projects are a subset of that Element; and

WHEREAS, the 2024-2029 TIP is compliant because it is based on a compliant Transportation Element that meets the standards of RCW 36.70A.070(6); and

WHEREAS, an environmental review was conducted for the 2020 revised Transportation Element in accordance with the provisions of the Washington State Environmental Policy Act; and

WHEREAS, the 2024-2029 TIP provides a multiyear financing plan based on the needs identified in the comprehensive plan, the appropriate parts of which serve as the basis for the six-year TIP required by RCW 35.77.010; and

WHEREAS, the 2024-2029 Transportation Improvement Plan will further and be consistent with the goals, objectives and policies of the City's Comprehensive Plan, including the County-Wide Planning Policies for Snohomish County. Additionally, the proposed revisions are consistent with the City's plans, policies and regulations for providing community facilities, including but not limited to utilities, transportation, parks, or schools; and

NOW, THEREFORE, THE CITY COUNCIL OF THE CITY OF SULTAN, WASHINGTON, DO RESOLVE AS FOLLOWS:

**Section 1. Findings.** The City Council makes the following findings with regard to the 2024-2029 TIP:

- A. The 2024-2029 TIP is based on the 2020 update to the traffic section of the Comprehensive Plan
- B. The 2024-2029 TIP is compliant because it is based on a compliant Transportation Element that meets the standards of RCW 36.70A.070(6).

**ATTACHMENT A**

- C. The 2024-2029 TIP provides a multiyear financing plan based on the needs identified in the comprehensive plan, the appropriate parts of which serve as the basis for the six-year TIP required by RCW 35.77.010.
- D. Pursuant to RCW 35.77.010, the City of Sultan is taking legislative action to approve the 2024-2029 TIP.

**Section 2. Adoption.** The attached Exhibit A is adopted as the 2024-2029 Transportation Improvement Plan of the City of Sultan and incorporated by reference the same as though it were fully set forth herein.

**Section 3. Filing.** The City Clerk is directed to file a copy of this Resolution with the Secretary of Transportation not more than thirty days after its adoption.

PASSED BY THE CITY COUNCIL AT A REGULAR MEETING THEREOF ON THE 22<sup>ND</sup> DAY OF JUNE 2023.

CITY OF SULTAN

By: \_\_\_\_\_  
Russell Wiita, Mayor

ATTEST:

By: \_\_\_\_\_  
Tami Pevey, City Clerk

CITY OF SULTAN 2024-2029 TRANSPORTATION IMPROVEMENT PLAN FUND 303

Priority	Project Number	Project Name	Project Description	Estimated Total Project Cost in 2019	design	R/W	Const.	2024	2025	2026	2027	2028	2029	2030-2034	Total	City Funds	Other Funds	Grant
1	NM-3	Sidewalk Improvements City Wide/ADA Barrier Removal	Repair, replace and construct missing sidewalks and remove ADA barriers within the City	\$ 1,000,000.00	design										\$ -			
					R/W										\$ -			
					Const.	\$ 20,000.00	\$ 20,000.00	\$ 20,000.00	\$ 20,000.00	\$ 20,000.00	\$ 30,000.00	\$ 40,000.00	\$ 170,000.00	\$ 170,000.00				
2	T-39	Pavement Maintenance Program	Overlay, chip seal, crack seal and asphalt patch streets within the city limits	\$ 180,000.00	design										\$ -			
					R/W										\$ -			
					Const.	\$ 20,000.00	\$ 20,000.00	\$ 20,000.00	\$ 20,000.00	\$ 20,000.00	\$ 20,000.00	\$ 60,000.00	\$ 180,000.00	\$ 180,000.00				
3	T-34E	US 2 Intersection Improvements	US 2 - Main St - Install Roundabout intersection	\$ 11,500,000.00	design										\$ -	\$ -		
					R/W	\$ 600,000.00								\$ 600,000.00	\$ 120,000.00	\$ 480,000.00	PSRC/RTCC	
					Const.		\$10,900,000.00						\$ 10,900,000.00	Unfunded				
4	T-34A	US 2 Intersection Improvements	US 2 - Intersection Improvements at Old Owen Road to Enhance Safety and Capacity	\$ 12,500,000.00	design										\$ -	WSDOT		
					R/W	\$ 500,000.00							\$ 500,000.00	WSDOT				
					Const.		\$ 6,000,000.00	\$ 6,000,000.00					\$ 12,000,000.00	WSDOT				
5	NM-5	US 2 Route Corridor Trail Phase 1	Connect the recently completed Sultan River Pedestrian/Bicycle Bridge to the existing pedestrian facilities on the south side of US2 located near Main Street and US2.	\$ 1,115,000.00	design			\$ 160,000.00							\$ 160,000.00	\$ 20,000.00	\$140,000.00	
					R/W									\$ -				
					Const.				\$ 955,000.00			\$ 955,000.00	\$ 115,000.00	\$840,000.00				
6	T-34B	US 2 Intersection Improvements	US2 - 5th St/Mann Rd Intersection Improvements/ Downtown District improvements	\$ 33,000,000.00	design	\$ 959,500.00	\$ 1,300,000.00	\$ 1,300,000.00	\$ 1,400,000.00						\$ 4,959,500.00	Unfunded		
					R/W						\$ 2,000,000.00		\$ 2,000,000.00	Unfunded				
					Const.							\$ 26,040,500.00	\$ 26,040,500.00	Unfunded				
7	T-34F	US 2 Intersection Improvements	Sultan Basin Road Intersection improvements and Replace Bridge at Wagley Creek	\$ 26,600,000.00	design								\$ 5,500,000.00	\$ 5,500,000.00	Unfunded			
					R/W							\$ 600,000.00	\$ 600,000.00	Unfunded				
					Const.							\$ 20,500,000.00	\$ 20,500,000.00	Unfunded				
8	T-35	Cascade View Drive Reconstruction	Reconstruct Cascade View Dr to Collector arterial standard and provide intersection improvements at US 2	\$ 4,000,000.00	design					\$ 500,000.00				\$ 500,000.00	Unfunded			
					R/W								\$ -	Unfunded				
					Const.						\$ 3,500,000.00	\$ 3,500,000.00	Unfunded					
9	T-72	Old Owen Road Reconstruction	Reconstruct Old Owen Road from SR 2 to north City limits. Add curb, gutter and sidewalk, water main and drainage improvements.	\$ 360,000.00	design									\$ -	Unfunded			
					R/W								\$ -	Unfunded				
					Const.		\$ 360,000.00					\$ 360,000.00	Unfunded					
10	T-36	138th St Extension	Reconstruct and extend 138th St. between Sultan Basin Rd. and 339th Ave SE	\$ 2,833,600.00	design									\$ -	Unfunded			
					R/W								\$ -	Unfunded				
					Const.							\$2,833,600	\$2,833,600	Unfunded				
11	T-51	3rd St. Reconstruction	Repair, replace, and construct as necessary asphalt, sidewalks, and bike lanes. Project is combined with water, sewer, and stormwater system projects.	\$ 2,560,000.00	design									\$ -	Unfunded			
					R/W								\$ -	Unfunded				
					Const.							\$2,560,000	\$1,456,000	Unfunded				
TOTAL EXPENDITURES				\$ 95,648,600.00	\$ 2,099,500.00	\$ 18,600,000.00	\$ 7,500,000.00	\$ 2,395,000.00	\$ 540,000.00	\$ 5,550,000.00	\$ 58,134,100.00	\$ 93,714,600.00	\$ 605,000.00	\$ 1,460,000.00				
					2024	2025	2026	2027	2028	2029	2030-2034	Total	City Funded	Other Funds				
Cost by year if funded																		

**RCW 35.77.010**

**Perpetual advanced six-year plans for coordinated transportation program expenditures – Non-motorized transportation -- Railroad right-of-way.**

(1) The legislative body of each city and town, pursuant to one or more public hearings thereon, shall prepare and adopt a comprehensive transportation program for the ensuing six calendar years. If the city or town has adopted a comprehensive plan pursuant to chapter [35.63](#) or [35A.63](#) RCW, the inherent authority of a first-class city derived from its charter, or chapter [36.70A](#) RCW, the program shall be consistent with this comprehensive plan. The program shall include any new or enhanced bicycle or pedestrian facilities identified pursuant to RCW [36.70A.070](#)(6) or other applicable changes that promote non-motorized transit.

The program shall be filed with the secretary of transportation not more than thirty days after its adoption. Annually thereafter the legislative body of each city and town shall review the work accomplished under the program and determine current city transportation needs. Based on these findings each such legislative body shall prepare and after public hearings thereon adopt a revised and extended comprehensive transportation program before July 1st of each year, and each one-year extension and revision shall be filed with the secretary of transportation not more than thirty days after its adoption. The purpose of this section is to assure that each city and town shall perpetually have available advanced plans looking to the future for not less than six years as a guide in carrying out a coordinated transportation program. The program may at any time be revised by a majority of the legislative body of a city or town, but only after a public hearing.

The six-year plan for each city or town shall specifically set forth those projects and programs of regional significance for inclusion in the transportation improvement program within that region.

(2) Each six-year transportation program forwarded to the secretary in compliance with subsection (1) of this section shall contain information as to how a city or town will expend its moneys, including funds made available pursuant to chapter [47.30](#) RCW, for non-motorized transportation purposes. (3) Each six-year transportation program forwarded to the secretary in compliance with subsection (1) of this section shall contain information as to how a city or town shall act to preserve railroad right-of-way in the event the railroad ceases to operate in the city's or town's jurisdiction.